

TEERIDGE CAROLYN R
9 USUN NEW YORK 1815

DECLASSIFIED

CONFIDENTIAL

EXCISE

CONFIDENTIAL

PAGE 01 USUN N 01815 01 OF 03 280155Z

ACTION 10-15

INFO OCT-01 AGRE-00 ICAE-00 AID-05 EB-08 AF-10 ARA-11
EA-10 EUR-12 NEA-06 COM-02 ADS-00 TRSE-00 CIAE-00
INR-10 NSAE-00 INRE-00 SS-15 SSO-00 DODE-00 PM-05
H-01 L-03 PA-01 SP-02 NSCE-00 SR-05 HA-05 /127 W
-----108606 280221Z /62

280147Z APR-79

USMISSION USUN NEW YORK

SECSTATE WASHDC IMMEDIATE 9522

INFO AMEMBASSY BANGKOK IMMEDIATE

MEMBASSY BEIJING IMMEDIATE

MEMBASSY BONN IMMEDIATE

MEMBASSY BELGRADE IMMEDIATE

MEMBASSY CANBERRA IMMEDIATE

MEMBASSY COLOMBO IMMEDIATE

MEMBASSY COPENHAGEN IMMEDIATE

USMISSION GENEVA IMMEDIATE

MEMBASSY JAKARTA IMMEDIATE

MEMBASSY KUALA LUMPUR IMMEDIATE

MEMBASSY LONDON IMMEDIATE

MEMBASSY MANILA IMMEDIATE

MEMBASSY MOSCOW IMMEDIATE

MEMBASSY NEW DELHI IMMEDIATE

MEMBASSY OTTAWA IMMEDIATE

MEMBASSY OSLO IMMEDIATE

MEMBASSY PARIS IMMEDIATE

MEMBASSY ROME IMMEDIATE

MEMBASSY SEOUL IMMEDIATE

MEMBASSY SINGAPORE IMMEDIATE

MEMBASSY STOCKHOLM IMMEDIATE

MEMBASSY TOKYO IMMEDIATE

USMISSION USNATO IMMEDIATE

MEMBASSY VIENTIANE IMMEDIATE

CONFIDENTIAL SECTION 01 OF 03 USUN NEW YORK 01815

CONFIDENTIAL

CONFIDENTIAL

PAGE 02 USUN N 01815 01 OF 03 280155Z

MODAG

0.12065: GDS 4/27/79 (JONES, B.J.) OR-P

AGS: PORC, VM, CB, US

SUBJECT: KHMER CRISIS AND WALDHEIM TRIP TO ASIA

REF: A) STATE 105233, B) STATE 103582

.. (C-ENTIRE TEXT)

SUMMARY. AMB. PETREE MADE DEMARCHE PER REF A, AS A
RESULT OF WHICH UROUHART IS IMMEDIATELY CABLING THE SYG IN
LANOI. IN SUBSEQUENT MEETING WITH GORDEN GOUNDREY,
SPECIAL ECONOMIC ASSISTANCE PROGRAM, GOUNDREY SAID HE
WOULD WELCOME A VISIT FROM STATE/AID OFFICIALS CONCERNED
WITH HUMANITARIAN ASSISTANCE TO INDOCFINA, AS WELL AS THE
SHORT-TERM SECONDMENT OF U.S. OFFICIALS TO HIS OFFICE.

CONFIDENTIAL

DEPARTMENT OF STATE A/CDC/MR
REVIEWED BY *Sumblay* DATE *10/9/80*
PORTIONS DENIED AS INDICATED

PAGE 1

DECLASSIFIED

ETHERIDGE CAROLYN R
9 USUN NEW YORK 1315

DECLASSIFIED

CONFIDENTIAL

ACTION REQUESTED: DEPT'S CONSIDERATION OF COMPOSITION AND
TIMING OF EVENTUAL VISIT AS WELL AS PERSONNEL WHO COULD BE
ASSIGNED TO GOUNDRY. END SUMMARY.

AMB. PETREE MADE DEMARCHE TO USYG URQUHART AM APRIL 27,
IN ADDITION TO HANDING HIM A NON-PAPER BASED ON PARA 4A AND
REFTEL. URQUHART WAS RECEPTIVE TO DEMARCHE, SAID HE HAD
BEEN IN THE PROCESS OF DRAFTING A CABLE TO THE SYG ALONG
THE SAME LINES, AND THAT HE WOULD INCORPORATE OUR IDEAS
INTO HIS TELEGRAM.

FOLLOWING URQUHART'S STRONG RECOMMENDATION, PETREE PAID
CALL IMMEDIATELY ON GORDEN GOUNDRY (CANADA), JOINT
COORDINATOR, SPECIAL ECONOMIC ASSISTANCE PROGRAM, AS PERSON
IN SECRETARIAT BEST PLACED TO EXPLORE WITH US EVENTUAL
HUMANITARIAN ASSISTANCE TO THE KAMPUCHEAN PEOPLE. PETREE

CONFIDENTIAL
CONFIDENTIAL

PAGE 03 USUN N 01215 01 OF 03 280155Z
OUTLINED US VIEWS ON DETERIORATING SITUATION, WASHINGTON'S
CONCERN THAT MASSIVE STARVATION WAS IMMINANT UNLESS IMME-
DIATE STEPS ARE TAKEN TO ALLEVIATE THE PLIGHT OF THE
KAMPUCHEANS, AND OUR VIEW THAT REFUGEE PROBLEM COULD
DIRECTLY CONTRIBUTE TO POLITICAL DESTABILIZATION OF
THAILAND. PETREE TICKED OFF POSSIBILITIES FOR MOVEMENT ON
THE PROBLEM AND IN CONCLUSION OUTLINED STUMBLING BLOCKS
THAT SEEM TO IMPEDE ACTION.

BI, EB

CONFIDENTIAL

BI, EB

CONFIDENTIAL

PAGE 2

DECLASSIFIED

ETHERIDGE CAROLYN R
9 USUN NEW YORK 1815

DECLASSIFIED

CONFIDENTIAL

CONFIDENTIAL

PAGE 01 USUN N 01815 02 OF 03 280157Z

SECTION 10-15

INFO OCT-01 PRE-00 ICAE-00 AID-05 EB-08 AF-10 ARA-11
EA-10 EUR-12 NEA-06 COM-02 ADS-00 TRSE-00 CIAE-00
INR-10 NSAE-00 INRE-00 SS-15 SSO-00 DODE-00 PM-05
H-01 L-03 PA-01 SP-02 NSCE-00 SR-05 HA-05 /127 W
-----108626 280225Z /70

280147Z APR-79

FM USMISSION USUN NEW YORK

TO SECSTATE WASHDC IMMEDIATE 9523

INFO AMEMBASSY BANGKOK IMMEDIATE

AMEMBASSY BEIJING IMMEDIATE

AMEMBASSY BONN IMMEDIATE

AMEMBASSY BELGRADE IMMEDIATE

AMEMBASSY CANBERRA IMMEDIATE

AMEMBASSY COLOMBO IMMEDIATE

AMEMBASSY COPENHAGEN IMMEDIATE

USMISSION GENEVA IMMEDIATE

AMEMBASSY JAKARTA IMMEDIATE

AMEMBASSY KUALA LUMPUR IMMEDIATE

AMEMBASSY LONDON IMMEDIATE

AMEMBASSY MANILA IMMEDIATE

AMEMBASSY MOSCOW IMMEDIATE

AMEMBASSY NEW DELHI IMMEDIATE

AMEMBASSY OTTAWA IMMEDIATE

AMEMBASSY OSLO IMMEDIATE

AMEMBASSY PARIS IMMEDIATE

AMEMBASSY ROME IMMEDIATE

AMEMBASSY SEOUL IMMEDIATE

AMEMBASSY SINGAPORE IMMEDIATE

AMEMBASSY STOCKHOLM IMMEDIATE

AMEMBASSY TOKYO IMMEDIATE

USMISSION USNATO IMMEDIATE

AMEMBASSY VIENTIANE IMMEDIATE

CONFIDENTIAL SECTION 02 OF 03 USUN NEW YORK 01815

CONFIDENTIAL

CONFIDENTIAL

PAGE 02 USUN N 01815 02 OF 03 280157Z

MODAG

BI, EB

CONFIDENTIAL

DECLASSIFIED

PAGE 3

THERIDGE CAROLYN R
9 USUN NEW YORK 1815

DECLASSIFIED

CONFIDENTIAL

B1, EB

B1, EB

ACTION REQUESTED:

1) THAT THE DEPARTMENT GIVE URGENT CONSIDERATION TO THE FORMATION OF AN AID/STATE TASK FORCE TO BACKSTOP THIS EFFORT IN WASHINGTON AND TO VISIT GOUNDRY AND OTHERS IN THE UN AS SOON AS POSSIBLE FOR THE PURPOSE OF PROVIDING HUMANITARIAN ASSISTANCE TO THE KAMPUCHEANS.

2) THAT DEPT/AID CONTEMPLATE WHAT OFFICIALS MIGHT BEST BE EMPLOYED TO UN TO SERVE GOUNDRY'S IMMEDIATE NEEDS.

3. A FURTHER POSSIBILITY FOR ACTION WE THINK THE DEPARTMENT SHOULD CONSIDER IS THE POSSIBILITY OF RAISING THE QUESTION AS A MATTER OF URGENT CONCERN UNDER ITEM 13 OF SPRING COSOC (MULTILATERAL EMERGENCY ASSISTANCE -- UNDER WHICH THERE ARE NOW TWO ITEMS, "ASSISTANCE TO THE DROUGHT-
CONFIDENTIAL

CONFIDENTIAL

DECLASSIFIED

PAGE

4

DECLASSIFIED

CONFIDENTIAL

ACTION IO-15

0 280147Z APR 79

CONFIDENTIAL SECTION 03 OF 03 USUN NEW YORK 01815

CONFIDENTIAL

PODAG

CONFIDENTIAL

PAGE 5

094507000

DECLASSIFIED

ETHERIDGE CAROLYN R
9 USUN NEW YORK 1915

CONFIDENTIAL

AREA.

1. PRIOR TO THE ABOVE, PETREE BRIEFED UNDP ADMINISTRATOR
BRAD MORSE ON OUR VIEWS AND INFORMATION APRIL 25, IN
ADVANCE OF PROJECTED VISIT TO HANOI MAY 16-19. MORSE
RESPONDED POSITIVELY AND ASSURES US OF HIS INTEREST IN
WORKING THE PROBLEM. AT PETREE'S SUGGESTION, MORSE IS
EXAMINING HIS ITINERARY WITH AN EYE TO FREEING A DAY
(PROBABLY MAY 15) IN BANGKOK, FOR THE PURPOSE OF MEETING
IN PERSONNEL AND AMB. ABRAMOWITZ. WE WILL TRACK TH AND
ADVISE BANGKOK NEXT WEEK.

CHENRY

CONFIDENTIAL

DECLASSIFIED

PAGE

6

DECLASSIFIED

SECRET

-2- 3305, April 15, from Bonn

I OUTLINED EVENTS LEADING UP TO MY APPOINTMENT TO PRESENT POSITION
AND STRESSED THE SERIOUSNESS WITH WHICH USG VIEWED THE DEGAULLE
CHALLENGE. GENERAL DEGAULLE HAD SET OUT TO DESTROY NATO. THERE

SECRET

DECLASSIFIED

DECLASSIFIED

SECRET

-3- 3305, April 15, from Bonn

PAGE FOUR RUFHOL 707 S E C R E T

IS NO BLINKING THIS FACT. OUR REACTIONS TO HIS CHALLENGE MUST BE VIEWED IN THIS LIGHT. I THOUGHT WE HAD A COMMON BASIS OF UNDERSTANDING IN THE EXCHANGE OF MESSAGES BETWEEN THE MINISTER AND SECRETARY RUSK: THAT THE USG WAS PREPARED TO SUPPORT HIM IN THE POSITION HE HAD TAKEN. WE FELT THE ATTACK ON NATO HAD RAISED SEVERAL QUESTIONS WHICH WENT TO CREDIBILITY OF THE ALLIANCE, AS PRESIDENT JOHNSON HAD STATED IN HIS FIRST LETTER TO DEGAULLE. NATO HAD BEEN ASSERTED AS A NEW AND CONSTRUCTIVE TYPE OF ALLIANCE FOR THE PRESERVATION OF THE PEACE. IT HAD BECOME A SYMBOL OF TWO THINGS: (1) AN EQUAL PARTNERSHIP, OF WHICH GERMANY WAS A PART; AND (2) A CONVINCING FRONT BASED UPON A SERIES OF AGREEMENTS WHICH GAVE REALITY AND CREDIBILITY TO THE COMMITMENTS UNDER THE NATO TREATY. GENERAL DEGAULLE WAS CLEARLY THINKING IN TERMS OF THE PRIMACY OF FRANCE IN EUROPE AND A SECONDARY POSITION FOR GERMANY. HE SEEMED TO BE DOING HIS BEST TO PRODUCE A NOTE OF UNDEPENDABILITY RATHER THAN DEPENDABILITY IN THE WHOLE NATO STRUCTURE. HIS DEMANDING COMPLETE FREEDOM OF ACTION WAS ONE ANGLE OF THIS AND HIS INTRODUCTION OF THE TERM "UNPROVOKED AGGRESSION" WAS, IN MY OPINION ANOTHER. I COULD NOT AGREE THAT THE USE OF THIS PHRASE WAS UNINTENTIONAL. IT SHOULD NOT BE DISREGARDED. IT DISCLOSED THE POLITICAL OBJECTIVE WHICH GENERAL DEGAULLE WAS SEEKING, THE ABSOLUTE INDEPENDENCE OF ACTION ON THE PART OF THE FRENCH AS

PAGE FIVE RUFHOL 707 S E C R E T

COMPARED WITH THE OBJECTIVES OF THE OTHER NATO MEMBERS.

WITH HIS TROOPS UNCOMMITTED, THE SIGNIFICANCE OF THESE TROOPS AS A MILITARY FORCE WAS SUBMERGED BY THEIR PARAMOUNT POLITICAL IMPORTANCE. FRENCH TROOPS, IN OUR JUDGMENT, SHOULD BE COMMITTED AND IN CASE OF HOSTILITIES SHOULD BE PLACED UNDER NATO COMMAND. UNLESS THERE WERE BOTH ASPECTS OF NATO, THAT IS THE MILITARY COHESION AND THE EQUAL PARTNERSHIP CONCEPTS, NATO WOULD BE SERIOUSLY IMPAIRED.

I THEN REFERRED TO THE FACT THAT JULY WAS A CRITICAL DATE. ON THIS DATE, ACCORDING TO PRESENT INTENTIONS, FRENCH TROOPS WOULD BE WITHDRAWN FROM NATO COMMAND. IF NO AGREEMENT COULD BE REACHED BY THAT DATE, FRENCH TROOPS WOULD BE IN GERMANY UNDER A SPECIAL POSITION WHILE ALL FOREIGN TROOPS WOULD BE UNDER THE OBLIGATION TO GET OUT OF FRANCE. THERE SHOULD BE NO HIATUS IN RESPECT TO THE FRENCH TROOPS; EITHER AN AGREEMENT SHOULD BE ENTERED INTO BEFORE JULY 1 WHICH WAS SATISFACTORY TO GERMANY AND THE ALLIES OR THE FRENCH COMMITMENT TO NATO PROLONGED OR THE FRENCH TROOPS SHOULD WITHDRAW FROM GERMANY UNDER A REGULAR WITHDRAWAL SCHEDULE.

SECRET

DECLASSIFIED

SECRET

-4- 3305, April 15, from Bonn

TO LEAVE THE FRENCH TROOPS UNCOMMITTED STATUS IN THE MERE HOPE THAT EVENTUALLY A SATISFACTORY AGREEMENT WOULD BE WORKED OUT WOULD BE LOSING THE GAME ALMOST BEFORE IT STARTED AND WOULD BE SO INTREPRETED BY ALL EUROPE. SERIOUS THOUGHT SHOULD BE GIVEN BY THE

PAGE SIX RUFHOL 707 S E C R E T
GERMANS TO THE STRATEGIC IMPORTANCE OF THE JULY DATE. OF COURSE
IF FRANCE WOULD AGREE TO MAINTAIN ITS NATO OBLIGATION PENDING
THE NEGOTIATION OF A SATISFACTORY AGREEMENT FOR THE STATIONING
OF FRENCH TROOPS (FAILING WHICH, THE WITHDRAWAL SCHEDULE WOULD
BEGIN TO TAKE EFFECT) THIS WOULD BE SATISFACTORY.

SCHROEDER SAID THAT

WE THEN ADJOURNED
THE STAFFS WHICH FOREIGN MINISTER
SCHROEDER AND I ATTENDED. NOTES ON THIS MEETING WILL FOLLOW.
HILLENBRAND
BT

SECRET

DECRYPTION